PLANNING COMMITTEE	DATE: 25/09/2017
REPORT OF THE SENIOR PLANNING AND PUBLIC PROTECTION	
SERVICE MANAGER	PWLLHELI

Number: 7

Application Number:	C17/0656/42/LL	
Date Registered:	03/07/2017	
Application Type:	Full - Planning	
Community:	Nefyn	
Ward:	Nefyn	
Proposal:	I: To construct five single-storey dwellings with one house to be an affordable house	
Location: Maes y Garn, High Street, Nefyn, Gwynedd, LL536HD		
Summary of th Recommendati		

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1. Description:

- 1.1 This is a full application for a residential development of five single-storey housing. The houses would be set out in two blocks of semi-detached houses and one detached dwelling. The houses would have slate roofing and pebble-dashed external walls. All the houses would be two bedroom houses. It is intended to have two parking spaces to the front of each house.
- 1.2 The abutting land to the west, which is also in the applicant's ownership, has already received planning permission to build 10 two-storey houses. As part of that permission, there was an intention to keep the site of the current application as 16 allotments, and a condition has been imposed on planning permission C12/1372/42/LL to ensure that this land is used as allotments.
- 1.3 As part of the application, a Community and Linguistic Statement, Planning Statement, Design and Access Statement and Summary of Evidence in relation to an Open Space have been submitted.
- 1.4 The site is located within the development boundary of Nefyn. The site has been earmarked as an open space / playing field to be protected in the LDP with the site previously used in the past as allotments. The Nefyn Conservation Area is situated to the north of the site. The site lies within the Llŷn and Bardsey Island Landscape of Outstanding Historic Interest. The site is served by a class one county road which runs through Nefyn.
- 1.5 The application is submitted to Committee as it is an application for five or more houses.

2. Relevant Policies:

- 2.1 Section 38(6) of the Planning and Compulsory Purchase Act 2004 and paragraph 2.1.2 of Planning Policy Wales emphasise that planning decisions should be made in accordance with the Development Plan, unless material considerations indicate otherwise. Planning considerations include National Planning Policy and the Local Development Plan.
- 2.2 The Well-being of Future Generations Act (Wales) 2015 places a duty on the Council to take reasonable steps in exercising its functions to meet the 7 well-being goals within the Act. This report has been prepared in consideration of the Council's duty and the 'sustainable development principle', as set out in the 2015 Act. In reaching the recommendation, the Council has sought to ensure that the needs of the present are met without compromising the ability of future generations to meet their own needs.
- 2.3 Gwynedd and Anglesey Joint Local Development Plan 2011-26 adopted 31 July 2017
 STRATEGIC POLICY SP 1 The Welsh Language and Culture ISA 4 Safeguarding current open spaces
 ISA5 Provision of open spaces in new housing developments
 TRA 2 Parking Standards
 TRA 4 Managing transport impacts
 PCYFF 1 Development boundaries
 PCYFF 2 Development Criteria
 PCYFF 3 Design and Place Shaping
 PS 17 Settlement Strategy

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TAI 2 - Housing in Local Service Centres
PS 18 - Affordable housing
TAI 15 - Threshold of Affordable Housing and their Distribution
PS 19 - Conserving and enhancing the natural environment
AMG 5 - Local Biodiversity Conservation
PS 20 - Conserving and enhancing cultural assets
AT 1 - Conservation Areas, World Heritage Sites, Parks and Registered Historic Gardens.

Supplementary Planning Guidance: Affordable Housing (November 2009) Supplementary Planning Guidance: Housing Developments and Open Spaces of Recreational Value (November 2009) Supplementary Planning Guidance: Planning and the Welsh Language (November 2009)

Supplementary Planning Guidance: Planning for sustainable building (April 2010)

2.4 National Policies:

Planning Policy Wales (Edition 9, November 2016) Technical Advice Note 2: Planning and Affordable Housing Technical Advice Note 12: Design Technical Advice Note 16: Sports, Leisure and Open Spaces Technical Advice Note 18: Transportation

3. Relevant Planning History:

- 3.1 C12/1372/42/LL Construction of 10 two-storey houses with three being affordable houses and retention of allotments to the rear Approved 12 December 2013
- 3.2 C15/0614/42/DA Application for an unmaterial amendment to an application approved under C12/1312/42/LL to remove a parapet wall from the design and to amend the parking scheme Refused 3 July 2015.
- 3.3 C15/0633/42/LL Construction of 6 two-bedroom bungalows Withdrawn by applicant on 5 August 2015.
- 3.4 C15/1047/42/LL Variation of condition 2 on planning permission C12/1372/42/LL in order to construct the 10 houses in line with amended plans which include deleting the parapets from the roofs of the houses, re-locating parking spaces and re-locating the houses nearer to the highway Approved 19 November 2015.
- 3.5 C16/0375/42/LL Revised application Construction of four two bedroom bungalows and play area Refused 20 June 2016. It was refused due to the following:-
 - the information and evidence submitted as part of the application had not convinced the Council that there was no demand in Nefyn for allotments and/or amenity land for similar use;
 - no affordable housing proposed or evidence why it would not be appropriate to provide affordable housing.

4. Consultations:

Community/Town Council: Not received.

Transportation Unit: I do not have an objection to the proposal.

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A proposal is shown to provide two parking spaces per unit, with access to these within the estate road which is already being built.

It is recommended to provide the parking in accordance with the plan, there is no need to include a note in relation to the street works licences as the estate is yet to be adopted.

Welsh Water: Observations recommending a condition to submit drainage details for the site.

As a result of receiving these observations, a drainage plan was received for the site and a second consultation was undertaken with Welsh Water but no further response was received.

Biodiversity Unit: The site has already been cleared therefore, any reptiles would have gone. I do not have any biodiversity observations to make.

Housing Strategic Unit: Information about need:

The following shows the number of applicants who wish to live in the area: -

- 13 applicants from the Tai Teg register
- 14 applicants from the common housing waiting list

Information on the type of need:

The following shows the number of bedrooms that the applicants wish to have:

Number of bedrooms (owned or part-owned) (Tai Teg)

Choice	2	3	4
	bedrooms	bedrooms	bedrooms
1st	0	2	0
2nd	1	3	0
3rd	1	4	0
4th	1	1	0

Number of bedrooms (Housing Options Team)

Number of bedrooms	Number noted as choice
2	14
3	2

The latest table from Gwynedd Council's Common Housing Register source refers specifically to those looking for a singlestorey house.

3. Suitability of the Scheme:

Based on the above information it appears that the Plan:-

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Partially satisfy.

If a Housing Association was a partner for this development, the design of the property must conform to WG standards (DQR).

Local information shows that houses sell on the open market for between:

- On average, semi-detached houses in Nefyn sell for approximately £222,250 (Zoopla 28/7/17).
- On average, a single house in Nefyn sell for approximately £234,000.
- There would be a need to consider awarding a discount of approximately 30% if they are not affordable in the first place.
- 70.7% of individuals have been priced out of the market in this area.

Public Consultation: A notice was posted on the site and nearby residents were notified. The advertising period has ended. Correspondence was received objecting the proposal on the following grounds:-

- The Y Ddol site is unsuitable for allotments as it is wet land and consequently a number of the allotments are empty.
- Gardeners are waiting to return to the allotments in Maes y Garn.
- People stating that they have written to Knights noting that they have an interest in the land after seeing an advertisement in Llanw Llyn.

Correspondence was received supporting / providing observations on the application on the grounds of:

- The development is beneficial to the society and the local economy of Nefyn and the area.
- Site will be tidied up.
- Houses of these type are more affordable and are perfect for young people, families and older people.
- People expressing an interest in purchasing one of the houses.
- Lack of single-storey houses in Nefyn and the area.
- Convenient site due to its central location.

5. Assessment of the material planning considerations:

Principle of the development

5.1 The site has been designated in the LDP as an open space / playing field to be safeguarded. In the days of the Gwynedd UDP, the site in question formed a part of a larger site earmarked as a play area to be safeguarded. Planning permission was granted to erect 10 houses (application C12/1372/42/LL) on a part of that site and this land has been designated for house in the LDP. From the information submitted on

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application C12/1372/42/LL it was understood that the site was used as allotments up to 2009, where around 25% of the entire site was used as allotments. Therefore, the land has not been used as allotments since 2009. When application C12/1372/42/LL was approved, approximately half of the site designated as a play area was to be kept as allotments, with those plans indicating an intention to create 16 allotments on the site of the current application. Before submitting application C12/1372/42/LL, discussions had been underway between the applicant and Nefyn Allotment Society, and a copy of the society's letter was submitted which accepted the proposal of 12 allotments as part of the development subject to further discussions in relation to matters such as the lease, preparing the plots, water for the site and matters relating to access to the site. The number of allotments to be provided was increased from 12 to 16 by the formal planning application was submitted. The fact that 16 allotments would be provided on the site was a material consideration when dealing with application C12/1372/42/LL and was fateful in respect of justifying the development of 10 houses on another part of the protected play area in terms of Policy CH42 of the GUDP.

- 5.2 Technical Advice Note 16: Sports, Leisure and Open Spaces (TAN 16) states that allotments are important green spaces in urban and rural areas, and their cultivation can contribute to sustainability, provide opportunities for leisure, exercise and healthy food, improve biodiversity and encourage interaction between different groups in the community. Paragraph 3.27 of TAN 16 states that local authorities and town and community councils are under an obligation in accordance with the Smallholdings and Allotments Act 1908 to provide sufficient plots for residents where they believe there is a demand for allotments. Paragraph 3.28 of TAN 16 also noted that statutory allotments provided by local authorities will be protected under the Allotments Act 1925, but that it is possible that the same protection will not exist in the case of allotment sites in private occupancy. The allotments provided for the application site in question are ones that were being provided by a private landowner and therefore in accordance with the guidance in paragraph 3.28 of TAN 16, it is possible that there would not be the same security for a privately owned allotment site.
- 5.3 Information was received from the Joint Policy Unit noting that Topic Paper 14 in relation to the work of preparing the LDP and based on an Assessment of Open Spaces ('Fields in Trust' standards) as noted in TAN 16, that there is a lack of play area provision in Nefyn. This is relevant to all kinds of open spaces, including playing fields, children's playgrounds and play areas with apparatus. However, this does not include allotments.
- 5.4 In light of the fact that the site is an open space / playing field to be safeguarded, consideration must be given to the proposal in terms of Policy ISA 4 which relates to safeguarding existing open spaces. This policy states that proposals that will lead to the loss of existing open spaces, including any associated facilities with recreational, amenity or significant wildlife value, unless the criteria in the policy can be met, namely:-
 - There is a general surplus of the provision within the community;
 - That the long-term need for the facility has ended;
 - Alternative provision of the same standard can be obtained in the area and which is as flexible to the local community in question;
 - Re-developing a small part of the site would be the best way of ensuring the future and improvement of that facility.
- 5.5 As part of the application, a Summary of Evidence on Open Land document was submitted. As part of the application, the agent has also summarised the information

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gathered as part of the Planning, Design and Access Statement which was submitted as part of the application. This information was prepared by the agent and it summarises the process and efforts the applicant has used to identify evidence of the demand for allotments in Nefyn. The procedure and method that the agent should follow to seek the information before hand was agreed upon.

- 5.6 Application C14/0171/42/LL for the change the land use to create 21 allotments and associated access paths in Y Ddol, Nefyn which was approved on 30 April 2014. In an attempt to identify the demand for allotments in the Nefyn area, the agent sent letters to Nefyn Town Council, Nefyn Allotments Group and the Healthy Living Development Manager, Gwynedd Council The information sought in the letters was an attempt to seek information about how many of the Y Ddol allotments were currently occupied and whether or not there was a waiting list for allotments. Letters were sent to the three above-mentioned parties during October 2016 and a response to the second letter was received by Nefyn Town Council. The answer that the agent had received from Nefyn Town Council outlined the history of Maes y Garn allotments and how the Y Ddol site had been developed, that there were drainage problems in the Y Ddol site and confirmed that there were 37 names on the waiting list for allotments but, a copy of the waiting list has not been received thus far.
- 5.7 The agent also issued an advertisement in Llanw Llyn during April 2017. This advertisement sought to identify information to see the level of interest for obtaining allotments in Nefyn. In the Summary of Evidence on Open Lands and Planning, Design and Access Statement documents submitted with the application, the agent has noted that three responses have been received expressing an interest in obtaining an allotment in Nefyn. Later, it became apparent that more responses had been received via e-mail. The agent has submitted a letter apologising for this error but that they were not aware that these have been accepted previously due to an error in the e-mail systems of Knights (agent). Therefore, it was received in the form of a letter as an addition to the information from the responses to the Llanw Llyn advertisement. In addition to the letters, six responses were received via e-mail expressing an interest in obtaining an allotment. Since the error in respect of the number of responses received by the agent was received, the Local Planning Authority received 12 responses from people who were either noting that they had written to Knights expressing an interest in obtaining an allotment and/or were ones who were now noting that they did have an interest in obtaining an allotment. The details of these were shared with the agent. A response was received from the agent confirming that they had now received 10 responses, namely three letters and five emails in April 2017, prior to submitting the planning application and then one e-mail and one further letter since the end of August. Also, confirmation was received that eight of those who had expressed an interest had written to Knights and the Council, two had responded to Knights only and then four had responded to the Council only. Therefore, a total of 14 have expressed an interest in an allotment.
- 5.8 In September 2016, the applicant carried out a survey of the allotments at Y Ddol in order to assess how many of the 21 were being used. From the information submitted, only 10 out of the 21 allotments with planning permission were being used. Photographs were also submitted to show the use.
- 5.9 As the applicant had been given to understand through a letter from Nefyn Town Council that there were drainage problems on the Y Ddol allotment site, he sought access to the Y Ddol site to assess the drainage needs and see whether or not they could be resolved. He attempted to contact the Town Council via letter on two occasions and he received a response stating that the land was on temporary lease as

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the members of Gerddi Pawb had noted on many occasions that they wished to return to Maes y Garn as soon as possible. It was also noted in the letter that despite restoration work being done to improve drainage, the land had not improved and therefore they could not see the benefit of sending an engineer to the site. The applicant's request to visit the Y Ddol site to see whether he could assist to improve the drains was therefore turned down by Nefyn Town Council. However, the applicant has expressed as part of the application that he continues to be prepared to investigate the drainage on the Y Ddol site should the opportunity arise. The applicant has also expressed as part of the application that he is willing to provide a financial contribution towards improving the open space facilities by means of a 106 agreement as part of the planning permission should the application be approved.

5.10 When application C12/1372/42/LL for 10 houses was approved, the site of the current application was to create 16 allotments, and therefore not all of the allotments and the open space of recreational value would be lost. This was also considered as a means of improving the facilities for the allotment tenants, as matters such as preparing the plots and having water for the site were matters which had been discussed between the landowner at the time and Nefyn Allotment Society. Since application C12/1372/42/LL was approved, an application for allotments on alternative land in Nefyn has been approved. That application was C14/0171/42/LL to change the land use to create 21 allotments and connected access paths in Y Ddol, Nefyn which was approved on 30 April 2014. From the information submitted as part of the application, it can be seen that the applicant has attempted to understand the level of need for allotments in Nefyn and also the use made of the existing He had also sought access to the existing allotments to assess the allotments. drainage of the land to see whether or nor he can assist to improve these current allotments in Y Ddol. It can be seen that the situation in terms of allotments in Nefyn has changed since the application for 10 houses was approved with planning permission granted for 21 allotments on the Y Ddol site. It appears from the information submitted that these allotments have not been filled and although there may be reasons for this, there is potential here for 21 allotments. It is understood that this land is on a 15-year lease to Nefyn Town Council from Gwynedd Council from October 2014. Considering that the Y Ddol allotments are not full and that only 14 names have expressed an interest in obtaining an allotment, it is considered that it would be possible to meet the demand on the Y Ddol site. Although Nefyn Town Council has referred in its letter that there are 37 names on the waiting list, this list has not been submitted as evidence to counter the evidence submitted by the The evidence submitted as part of the application shows that efforts have applicant. also been made to seek access to the Y Ddol site to see whether or not it is possible to resolve the drainage problems that are understood to exist on the land; however, access has not been agreed with Nefyn Town Council. It can also be seen from the content of TAN 16 that the same type of protection cannot be afforded to allotments in private ownership compared to those being run by local authorities. It is considered that a fair attempt has been made by the applicant to seek information about the needs in terms of the provision of allotments in Nefvn and also to attempt to contribute towards improving the facilities on the Y Ddol site. On the basis of the information to hand, it is considered that a sufficient provision of allotments is available in the community and therefore the long-term need of the facility has ceased. It is considered that the Y Ddol site is as accessible for the local community as was the Maes y Garn site. It would also be possible, should access be granted in order to assess the land that the land drainage of the Y Ddol site could be improved and the applicant continues to be willing to address this. Otherwise, the applicant is willing to provide a financial contribution towards improving the open space / playing field facilities in the community. Therefore, based on the information to

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hand, it is considered that the proposal meets the requirements of Policy ISA 4 of the LDP.

- 5.11 The proposal is for the construction of five single-storey dwellings. The site is located within the Nefvn development boundary and therefore it is necessary to consider the principle of developing the site for housing under Policy TAI 2 of the This policy is supportive of providing houses within the development LDP. boundary of local service centres. This includes houses on designated sites and windfall sites as in the case of the previous application. The policy identifies an indicative provision of 37 residential units on windfall sites in Nefyn during the plan period. Appendix 5 of the LDP notes an indicative supply level for windfall sites of 15 units for Nefyn after considering units completed since the Plan's foundation date, housing commitments and also the housing designation). Therefore, these five units would make a positive contribution towards the windfall housing provision within Nefyn. It is therefore considered that the proposal is acceptable in relation to Policy TAI 2 of the LDP. As part of that application, the applicant has stated that he would be willing to sign a 106 agreement binding one of the units as an affordable unit. This would equate to 20% of the houses and which is more than the requirement for Nefyn as noted in Policy TAI 15. The requirement for Nefyn would be 10% in terms of Policy TAI 15. It can be considered as a result of signing an affordable housing 106 agreement binding one of the units for an affordable need as the proposal satisfies the requirements of Policy TAI 15. Four of the units would have an internal surface area of approximately 56 square metres. This would be within the maximum size for a two bedroom single-storey affordable house recommended in Supplementary Planning Guidance: Affordable Housing, namely 80 square metres.
- 5.12 This is an application for the erection of five houses. However, these five units would form an extension to the adjacent site with planning permission for 10 houses and which is in the process of being built. An open space was not included as part of the original development. Policy ISA 5 of the LDP requires new housing proposals for 10 or more houses in an area where existing open spaces cannot satisfy the needs of the proposed housing development to provide a suitable provision of open spaces. In circumstances where it is not possible to provide outdoor open play spaces as part of new housing developments, an alternative provision can be provided off the site or a financial contribution can be made towards improving facilities in existing open spaces. The plan does not show an open space within the site, however, the applicant as already noted has made a contribution towards open spaces / play areas in order to improve them. As part of the application, the applicant looked into the open spaces / play areas in the area and it can be seen that there are facilities within approximately 300 metres (walking distance) of the site in Y Ddol. As mentioned above, there are existing allotments on this site but also there is a children's play area for children with equipment. It is considered that this facility is within a reasonable distance to the site. Under the circumstances, it is considered that it would be reasonable to receive a financial contribution to improve the open space / play area facilities within the community. The exact contribution will be determined following discussions and information received about proposed suitable improvements that would equate to and be consistent with the cost and scale of the provision required as part of the proposal. In doing so, it is considered that the proposal would be acceptable from the perspective of Policy ISA 5 of the LDP.

Language and Community Matters

5.13 A Linguistic and Community Statement was received as part of the application as this is a proposal to erect five dwelling houses. The observations of the Joint Policy Unit were received regarding this Community and Linguistic Statement and on the whole

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it is not considered that the scale of the proposed development is likely to have a detrimental impact on the Welsh language. The site lies within the development boundary of Nefyn and it is noted that the proposal offers five houses, one of which are affordable, namely 20% of these units, in compliance with policies TAI 2 and TAI 15 of the LDP. According to the 2011 Census, 76.1% of the population of the Nefyn ward spoke Welsh compared with 65.4% in Gwynedd. It is likely that the proposed units would be very attractive to residents in particular to older people and families in the area. The development will give local people more choice within the local housing market and thus help to retain the population in the community. Housing affordability in the Nefyn ward is higher than the figure for the county which means that houses are generally less affordable here. In 2014, 74.7% of households were priced out of the housing market in the ward compared with 59.7% in the whole of The median house price in the ward was £171,250 compared with Gwynedd. $\pounds 136,375$ in Gwynedd. Due to the size of the units proposed, it is likely that the units proposed will be more affordable than the average of the current housing stock and this in turn will help meet local need for more affordable housing. Given the size and location of the proposed dwellings, it is not expected that their price will be out of reach of local residents. Therefore, the development is likely to retain the local population in the community which can contribute to having a positive impact on the Welsh language. It is likely that the development will be very attractive to families with children and older people. The number of pupils at the school would continue to be below capacity. The applicant's conclusions in terms of how constructing the houses could have a positive impact on local residents are agreed with. It is suggested that the applicant has a discussion with Hunaniaith on how awareness could be raised of opportunities in the local area for adults to learn Welsh if the applicant does not have packages to give to new tenants about the local area. Therefore, it is not considered that there are community and linguistic implications deriving from the current application and that the proposal is acceptable in terms of Policy PS 1 of the LDP.

Visual amenities

- 5.14 The design of the proposal is relatively simple and includes a row of single-storey houses which have been separated to form two pairs of semi-detached houses and one detached unit. The houses are of a relatively traditional design with a slate ridged roof and pebble-dashed external walls. In terms of their design, it is considered that the proposal would be in-keeping with the area and that it would not have an unacceptable detrimental impact on the form or character of the landscape or the surrounding townscape. Although it is located near the boundary of the conservation area, it is not considered that the proposal would impact the character of the conservation area. It is considered that the proposal is acceptable in respect of Policies PCYFF 3 and AT 1 of the LDP.
- 5.15 The site lies within the Llŷn and Bardsey Island Landscape of Outstanding Historic Interest. The proposal for the construction of houses is within the development boundary and in the middle of other buildings. It is considered that the impact of the proposal would be local and that it would not have an impact on the wider historic landscape. It is considered therefore that the proposal is acceptable in terms of Policy AT 1 of the LDP.

General and residential amenities

5.16 Dwellings are located on the northern, southern and eastern boundary of the site. However, due to the location of the proposed houses and the fact that there are no

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windows in the gable ends of either side of the proposed houses, it is not considered that the proposal would have a detrimental impact on the amenities of the residents of the houses to the north and south of the site. The houses to the east of the site are on a lower level and therefore in light of erecting a fence on the site boundary and that the houses are single-storey ones, it is not considered that the proposal would cause a loss of privacy or overlooking for the houses to the east. It is considered that the proposal is acceptable in terms of Policy PCYFF 2 of the LDP.

Transport and access matters

5.17 Access to the site would be gained via a new vehicular access which has been permitted as part of application C12/1372/42/LL and which has been built. The plans indicate an intention to have two parking spaces at the front of each house, creating ten parking spaces for the development. The Transportation Unit submitted observations confirming that they had no objection to the plans. It is considered that the proposal is acceptable in terms of road safety and complies with the requirements of Policies TRA 2 and TRA 2 of the LDP.

Biodiversity matters

5.18 The Biodiversity Unit submitted observations on the application and stated that the site had already been cleared and therefore any reptiles that were there would have gone. Therefore, they had no biodiversity observations to make on the application. It is considered that the proposal is acceptable in terms of Policy AMG 5 of the LDP.

6. Conclusions:

- 6.1 It is considered that the information submitted as part of the application is sufficient to prove how the proposal would be in accordance with the requirements of Policy ISA 4. Based on the information submitted, the Local Planning Authority is therefore convinced that there is no demand in Nefyn for allotments and/ or amenity land for similar use. Therefore, it is considered that the information submitted is sufficient to justify losing this open space. It is expected that a financial contribution would be made by the applicant as part of a 106 agreement to improve open space / play facilities in the community.
- 6.2 The proposal complies with the Council's housing policies and the provision of one affordable house is sufficient in terms of compliance with affordable house requirements in Policy TAI 15. The applicant will be required to sign a 106 agreement binding one of the units as an affordable house.

7. Recommendation:

- 7.1 To delegate the right to the Senior Planning Manager to approve the application subject to the applicant signing a Section 106 Agreement to ensure that one of the houses is an affordable house and to agree on an appropriate method to ensure a financial contribution towards improving an open / play space in the community, and also to conditions -
- 1. Commencement within five years.
- 2. In accordance with the plans.
- 3. Slate roof to be agreed.
- 4. Exterior surfacing to be agreed.
- 5. Removal of permitted development rights for extensions and curtilage buildings for an affordable house.

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6. Welsh Water Condition

7.	Parking	spaces to	be completed	in accordance	with plans	and to	be operational	before
	the	houses	are	occupied	for	the	first	time.